

ETUC Rethinking Conference

Towards an EU investment capacity

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1. The Progressive EU Fiscal Policy Network

2. Why do we need an EU investment capacity?

- a) Arguments
- b) Funding gap – transformation

3. What should an EU investment capacity look like?

- a) Scope, investment fields, instruments
- b) Funding & Governance

The Progressive EU Fiscal Policy Network

1. Until now: Coalition building & Common background paper

Three FES/DGB workshops since October 2023: EU fiscal policy & strategies for progressive change

Employers, European Economic and social committee, climate movement, youth, academia, parties etc.

FES Study and DGB position on an EU Future Fund in June 2024 (*focus of today's presentation*)

2. Next steps: Studies, analyses and political lobbying

Progressive Economic Policy conference in September 2024 (FES/FEPS/ETUC)

IMK study on the macroeconomic effects of an EU investment capacity

DGB study on the legal feasibility of a debt-financed EU investment capacity

FES study on counter arguments to an EU investment capacity



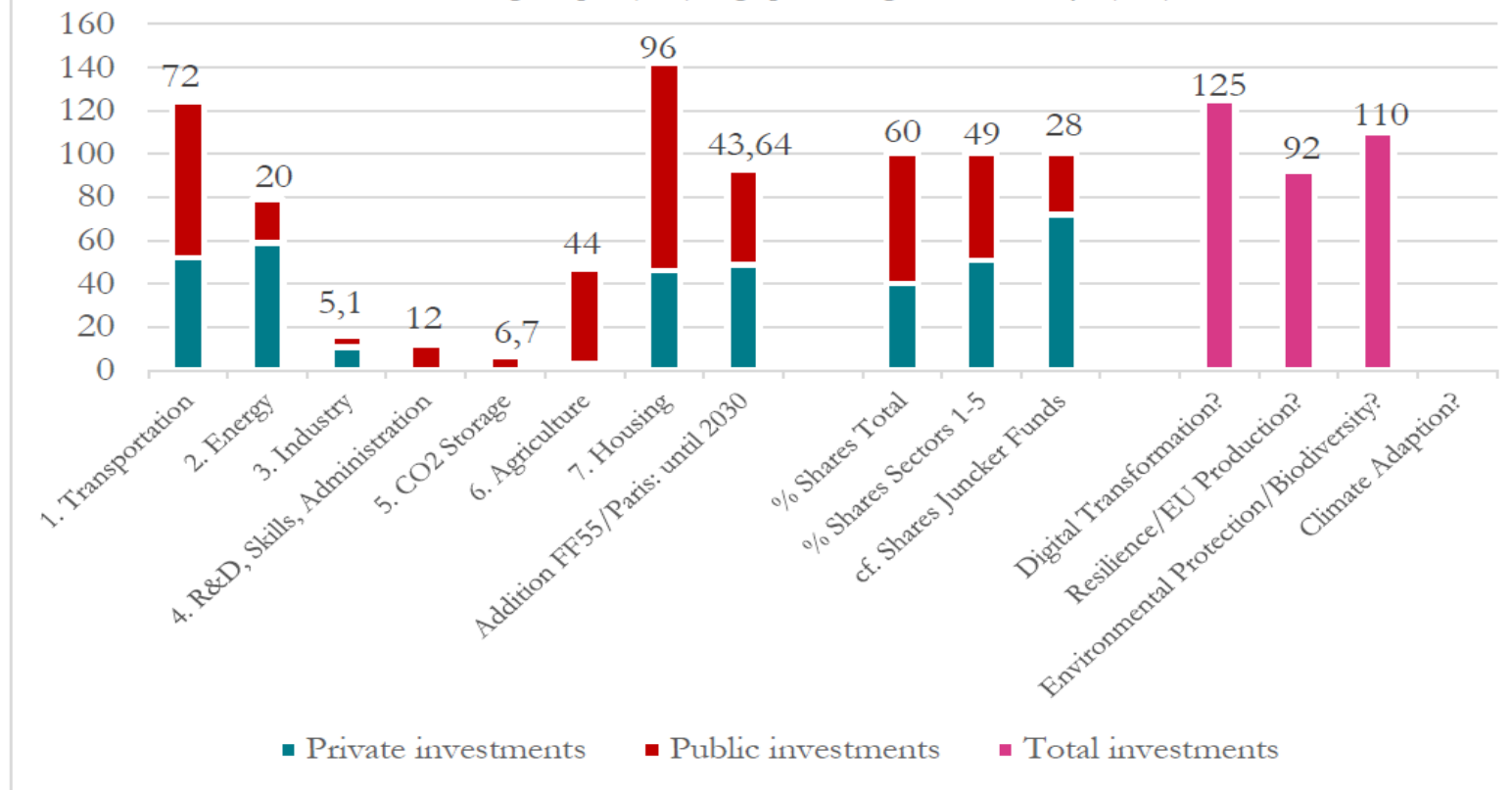
Why do we need an EU investment capacity?

- 1. Funding is the Achilles heel of the transformation so far**
- 2. Unity and competitiveness of the EU single market are necessary for a successful transformation**
- 3. Active and democratic governance of the transformation is necessary against authoritarian right-wing shifts in the EU**

Massive private *and* public investment gaps

Chart 2: Additional private vs. public investment requirements in the EU per year, in billions of euros

Sources: Rousseau Institute (2024), KOM Environmental Implementation Review (2022), KOM Strategic Foresight Report (2023), Tagliapietra, Veugelers & Zettelmeyer (2023)



→ **Our (quite) conservative estimates:**

Total additional investment needs at least 4% of GDP per year

+ public investment share of at least 25%

→ **Additional annual public investments of at least 1% of GDP needed to decarbonise EU economies**

= roughly the total 7-yr EU budget, every year (!)

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Key elements of an EU investment capacity

1. No RRF 2.0: For economic, political, legal reasons

- Different debate:*** Not about anticyclical fiscal policy, but finance to secure the future of the EU economy!
- Different legal base:*** NGEU model (based on Art. 122) cannot deliver needed magnitude & seen as exceptional
- Different governance:*** RRF lacks social conditionality, social partner involvement & democratic accountability via EP, overburdens administrative capacities (i.e. low absorption), ...

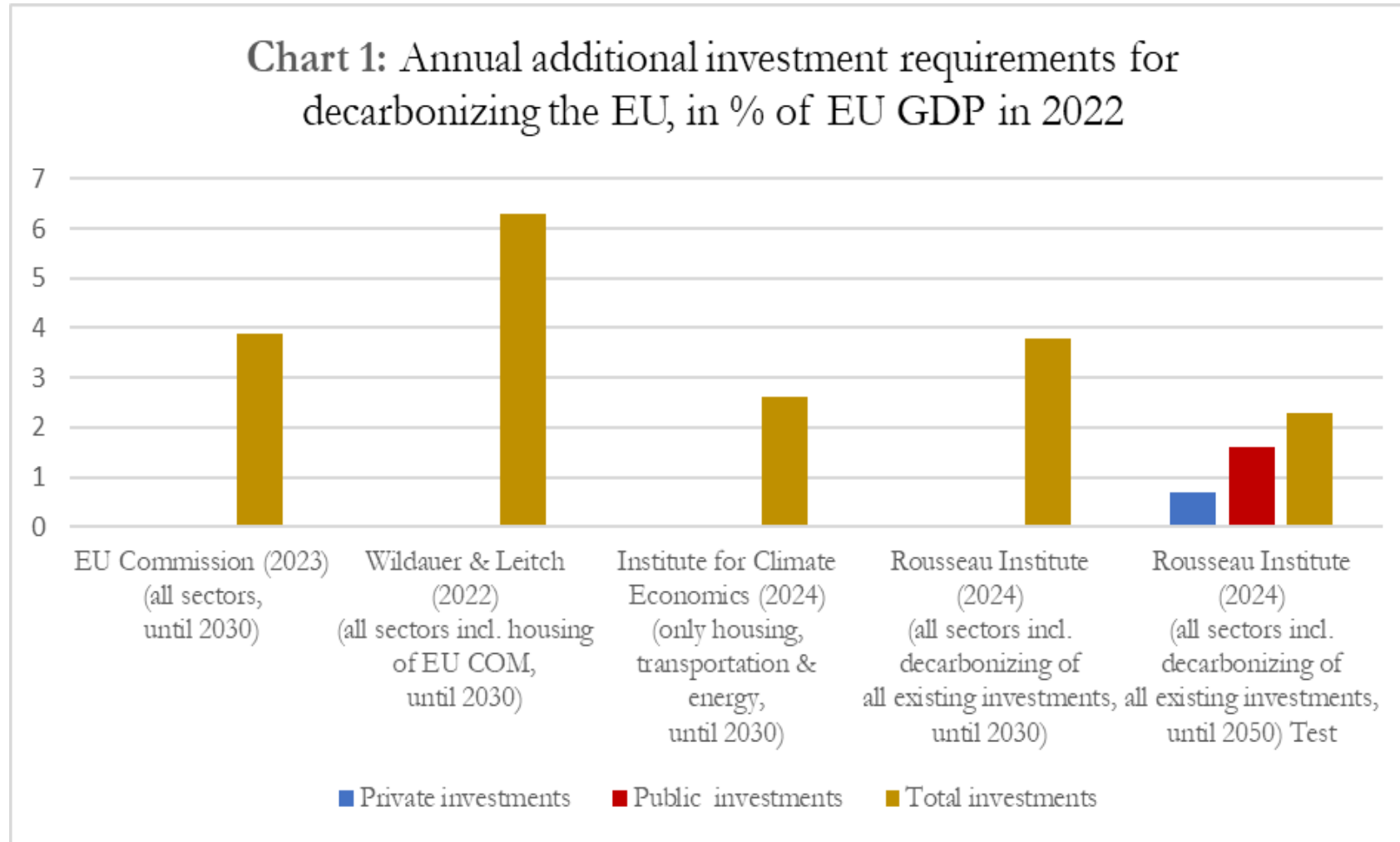
2. Instead: a new investment capacity to enlarge the MFF

- EU Bonds 2.0:*** Only EU bonds can close EU investment gaps, together with EIB & MS contributions
- Legal alternative:*** Finance a part of the MFF via bonds (limit: own resources/contributions to repay)
- Strategic focus:*** Specific sectors with high EU added-value (infrastructure, energy, industry, skills)
- Better governance:*** RRF problems need to be fixed, involvement of EP & social partners in MFR helps
- Key debate:*** Large new EU own resources needed, in addition to those to repay NGEU



Thank you!

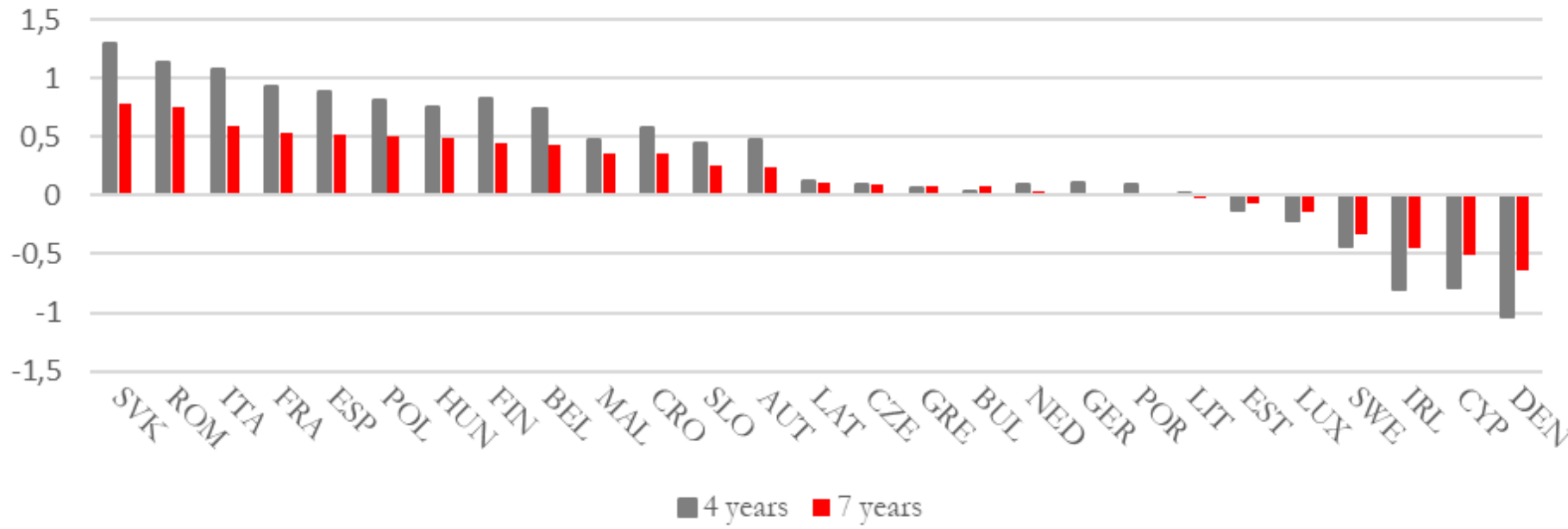
Massive investment gaps in the transformation



New EU debt rules increase consolidation pressure

Chart 3: Fiscal adjustment from 2025 according to the new EU regulations (structural adjustment of the primary balance in % of GDP, with an adjustment period of 4 or 7 years).

Source: Darvas, Welslau & Zettelmeyer (2024)



Current funding programmes are too small, fiscal cliff after 2026

Chart 4: Existing EU funding programmes for the green transition 2023-2030, annual average in billion €

